Appendix A

Did the Weather Cause Canada’s Mass Homelessness?

Homeless Making Processes and Canada’s Homeless Makers

TDRC DISCUSSION PAPER / David Hulchanski, University of Toronto / March 2000

“Homelessness does not occur in a social vacuum. “In general, the events that make people homeless are initiated and controlled by other people whom our society allows to engage in the various enterprises that contribute to the homelessness of others. “The primary purpose of these enterprises is not to make people homeless but, rather, to achieve socially condoned aims such as making a living, becoming rich, obtaining a more desirable home, increasing the efficiency at the workplace, promoting the growth of cultural institutions, giving cities a competitive advantage, or helping local or federal governments to balance their budgets or limit their debts. Homelessness occurs as a side effect. “Yet it is a consequence of these enterprises, and therefore the discourse on homelessness must be broadened to reach into those areas of housing, income production, health care, and family life where the events and people contributing to homelessness are situated.”


The following is a worksheet adopted from the article quoted above. All homeless people require housing (the 1st category below), all require enough money to live on (the 2nd and 3rd categories), and some require support services (the 4th and 5th categories). We start with the recognition that the weather does not cause the mass homelessness common in Canada today. Further, we recognize that some homeless people do have personal problems. Some have made poor decisions about options in their lives. These may have played a role in their homelessness.

Why, however, did mass homelessness start happening in the 1980s? Were there no people with personal problems and people making poor decisions about their lives before the 1980s? Since the 1980s there have been a number of homeless making processes set in motion. These processes have resulted in people who may be at risk of becoming homeless, as many were in the past, to actually do so. These ‘processes’ are not caused by ‘nature’ – such as an earthquake, ice storm, or flood. They are human-made processes. They were not around in the same fashion or at all prior to the 1980s. The way we organize our society and the means by which people can obtain the basics for everyday living has changed.

People, in public and private institutions and organizations large and small, from households to corporations and governments, have set in motion and have left unchecked these homeless making processes. People in a position to stop or redress this harm fail to do so. Homelessness in Canada will not be eliminated until we can specifically name the people, the institutions and the policies and practices that create, promote, refuse to redress and benefit from these homeless making processes. They are Canada’s homeless makers.
1. **HOUSING SECTOR**

   **Homeless-Making Processes:**
   1. evictions
   2. displacement by rising rents
   3. failure to find affordable housing
   4. failure to find supportive housing
   5. housing-related discrimination
   6. ______________________
   7. ______________________

   **Pressures Towards Homelessness:**
   1. insufficient production of low-cost housing
   2. loss of low-rent housing by demolition, conversion or gentrification
   3. loss of public housing through sale
   4. loss of rent-g geared-to-income subsidies due to budget cutbacks
   5. rising price of housing and residential land
   6. ______________________
   7. ______________________

   **Homeless-Makers:**
   1. landlords
   2. developers and gentrifiers
   3. banks, mortgage lenders, businesses
   4. upper- and middle-income households
   5. international interests
   6. government
   7. ______________________
   8. ______________________

2. **PUBLIC ASSISTANCE SECTOR**

   **Homeless-Making Processes:**
   1. denial of public assistance
   2. inadequate level of public assistance
   3. ______________________
   4. ______________________

   **Pressures Towards Homelessness:**
   1. changing attitudes about the poor
   2. political isolation of poor people
   3. inadequate public assistance programs
   4. ______________________
   5. ______________________

   **Homeless-Makers:**
   1. conservative political and business interests
   2. middle classes voters who do not understand the issues
   3. government policies and procedures
   4. ______________________
   5. ______________________
### 3. EMPLOYMENT SECTOR

**Homeless-Making Processes:**

1. exhaustion of financial resources due to unemployment
2. failure of wages to keep up with cost of living
3. failure to find employment
4. minimum wage, part-time, temporary employment
5. ___________________________
6. ___________________________

**Pressures Towards Homelessness:**

1. market factors
2. intentional cyclical unemployment
3. redistribution of income upwards within corporations

4. pressures making workers bargaining with employers less effective
5. decreased effectiveness of unemployment insurance
6. ineffectiveness of approaches to reemployment
7. ___________________________
8. ___________________________

**Homeless-Makers:**

1. business and corporations
2. financial interests
3. professionals
4. contractors
5. government
6. ___________________________
7. ___________________________

### 4. HEALTH, MENTAL HEALTH, AND SUBSTANCE ABUSE SECTORS

**Homeless Making Processes:**

1. economic impact of illness or disability
2. discrimination
3. expulsion because of behaviour
4. leaving, running away from residential setting
5. ___________________________
6. ___________________________

**Pressures Towards Homelessness:**

1. insufficient support services in the community
2. lack of adaptation of services to needs
3. insufficient supportive housing and supportive employment opportunities
4. discrimination in housing and employment against the chronically ill, people with a mental illness, or people recovering from substance abuse
5. ___________________________
6. ___________________________

**Homeless-Makers:**

1. family or household members (spouse, parent, child or others in the household)
2. social workers, educators, and other professionals
3. government policy makers and administrators
4. ___________________________
5. ___________________________
### 5. FAMILY SECTOR

<table>
<thead>
<tr>
<th>Homeless-Making Processes:</th>
<th>Homeless-Makers:</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. abuse</td>
<td>5. ______________________</td>
</tr>
<tr>
<td>2. being tossed out of the family home</td>
<td>6. ______________________</td>
</tr>
<tr>
<td>3. running away from conditions at home</td>
<td></td>
</tr>
<tr>
<td>4. ______________________</td>
<td></td>
</tr>
<tr>
<td>5. ______________________</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Pressures Towards Homelessness:</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>1. violence, abuse or fear thereof, or other family conflicts</td>
<td></td>
</tr>
<tr>
<td>2. failure of home to meet emotional needs</td>
<td></td>
</tr>
<tr>
<td>3. inequality within the family</td>
<td></td>
</tr>
<tr>
<td>4. foster care and related problems</td>
<td></td>
</tr>
</tbody>
</table>

### [other] SECTOR

<table>
<thead>
<tr>
<th>Homeless-Making Processes:</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>1. ______________________</td>
<td>3. ______________________</td>
</tr>
<tr>
<td>2. ______________________</td>
<td>4. ______________________</td>
</tr>
<tr>
<td>3. ______________________</td>
<td></td>
</tr>
<tr>
<td>4. ______________________</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Pressures Towards Homelessness:</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>1. ______________________</td>
<td>3. ______________________</td>
</tr>
<tr>
<td>2. ______________________</td>
<td>4. ______________________</td>
</tr>
</tbody>
</table>